



Living Independently for Today & Tomorrow
1241 Crawford Drive, Billings, MT 59102 · (406) 259-5181
119 South Kendrick · P.O. Box 1387 Glendive, MT 59330 · (406) 948-8500
<http://www.lifft.org>

Inclusive Resilience: Disaster Preparedness for Aging and Disabled Populations

Carlos Ramalho

*Executive Director, Living Independently for Today and Tomorrow
- LIFTT*

Abstract

Disaster preparedness is a critical yet often overlooked aspect of community resilience, particularly for aging and disabled populations who face heightened vulnerabilities during emergencies. This paper examines disaster preparedness through an interdisciplinary lens, integrating perspectives from law, political science, technology, and community planning. Using Hurricane Milton (2024) as a case study, it explores the disproportionate impacts of disasters on vulnerable groups and assesses the specific challenges in Montana, a state prone to wildfires, floods, and extreme winters.

The discussion defines disaster preparedness, emphasizing the necessity of inclusivity, advanced technologies, and collaboration among government agencies, private organizations, NGOs, and community-based entities. It highlights the transformative role of artificial intelligence (AI) in predicting risks, optimizing responses, and enhancing accessibility for disabled and aging individuals. The paper also underscores the pivotal contributions of Centers for Independent Living (CILs), such as Living Independently for Today and Tomorrow (LIFTT), in fostering grassroots resilience and advocating for equitable emergency planning.

By addressing systemic gaps and proposing actionable strategies, this paper argues that inclusive disaster preparedness is not only a technical and logistical requirement but also a moral imperative to protect society's most vulnerable members. The conclusion calls for stronger partnerships, greater technological integration, and a commitment to equity in building disaster-resilient communities.



Living Independently for Today & Tomorrow
1241 Crawford Drive, Billings, MT 59102 · (406) 259-5181
119 South Kendrick · P.O. Box 1387 Glendive, MT 59330 · (406) 948-8500
<http://www.liftt.org>

Inclusive Resilience: Disaster Preparedness for Aging and Disabled Populations

Table of Contents

I – Introduction

- 1.1 Definition of Disaster
- 1.2 Disproportionate Impacts on Aging and Disabled Populations
- 1.3 Definition of Aging to Disaster Preparedness
- 1.4 Definition of Disabled for Disaster Preparedness
- 1.5 Overview of Disaster Preparedness Frameworks
 - 1.5.1 National Level
 - 1.5.2 Global Level
 - 1.5.3 State Level
- 1.6 Definition of Disaster Preparedness
- 1.7 The Purpose of This Paper
- 1.8 Bibliographical References for the Introduction

II – Understanding Disaster and Its Impacts

- 2.1 Types of Disasters
- 2.2 Impacts on Aging and Disabled Populations
- 2.3 Case Study: Hurricane Milton
- 2.4 The Aging and Disabled: Unique Vulnerabilities
- 2.5 Bibliographical References for Section II

III – Montana—Disaster Risks and Vulnerabilities

- 3.1 Disaster Preparedness in Montana
- 3.2 Types of Disasters in Montana
 - 3.2.1 Wildfires
 - 3.2.2 Flooding
 - 3.2.3 Extreme Winters
 - 3.2.4 Droughts



Living Independently for Today & Tomorrow
1241 Crawford Drive, Billings, MT 59102 · (406) 259-5181
119 South Kendrick · P.O. Box 1387 Glendive, MT 59330 · (406) 948-8500
<http://www.liftt.org>

- 3.2.5 Earthquakes
- 3.3 Historical Impacts of Disasters
 - 3.3.1 The 1910 Big Blowup
 - 3.3.2 The 2022 Yellowstone Floods
 - 3.3.3 The 2019 Eastern Montana Winter Storm
 - 3.3.4 The 1930s Dust Bowl
 - 3.3.5 The 2017 Lincoln Earthquake
- 3.4 Montana's Preparedness Efforts
 - 3.4.1 Inclusive Emergency Shelters
 - 3.4.2 Communication Accessibility
 - 3.4.3 Medical Equipment Contingency
 - 3.4.4 Community Collaboration
 - 3.4.5 Proactive Infrastructure Investments
- 3.5 Recommendations for Improvement
- 3.6 Bibliographical References for Section III

IV – Defining Disaster Preparedness

- 4.1 Measures and Actions Taken to Reduce Disaster Impact
- 4.2 Key Components of Disaster Preparedness
 - 4.2.1 Risk Assessment
 - 4.2.2 Planning and Coordination
 - 4.2.3 Infrastructure and Resource Resilience
 - 4.2.4 Public Awareness and Education
 - 4.2.5 Training and Drills
- 4.3 Inclusivity in Disaster Preparedness
 - 4.3.1 Accessible Communication
 - 4.3.2 Customized Evacuation Plans
 - 4.3.3 Cultural Competence
- 4.4 Challenges in Implementing Inclusive Preparedness
 - 4.4.1 Resource Constraints
 - 4.4.2 Lack of Awareness
 - 4.4.3 Fragmented Systems
- 4.5 Bibliographical References for Section IV



Living Independently for Today & Tomorrow
1241 Crawford Drive, Billings, MT 59102 · (406) 259-5181
119 South Kendrick · P.O. Box 1387 Glendive, MT 59330 · (406) 948-8500
<http://www.liftt.org>

V – Artificial Intelligence (AI) and Technologies in Disaster Preparedness

- 5.1 Innovative Tools to Predict, Manage, and Mitigate the Impacts of Disasters
- 5.2 The Use of Technology in Disaster Preparedness
 - 5.2.1 Predictive Analytics and Early Warning Systems
 - 5.2.2 Evacuation Planning and Route Optimization
 - 5.2.3 Assistive Communication Technologies
 - 5.2.4 Health Monitoring and Emergency Medical Aid
- 5.3 Effectiveness and Limitations of Technologies
 - 5.3.1 Benefits
 - 5.3.2 Limitations
- 5.4 Ethical Considerations
 - 5.4.1 Privacy and Data Security
 - 5.4.2 Equity in Access
 - 5.4.3 Human Oversight
- 5.5 Bibliographical References for Section V

VI – Organizations and Entities in Disaster Preparedness

- 6.1 Disaster Preparedness as a Collective Efforts
- 6.2 Government Agencies
 - 6.2.1 Federal Emergency Management Agency (FEMA)
 - 6.2.2 Centers for Disease Control and Prevention (CDC)
 - 6.2.3 Montana Disaster and Emergency Services (MDES)
 - 6.2.4 Local Government Emergency Management Offices
- 6.3 Private Sector Contributions
 - 6.3.1 Technology Companies
 - 6.3.2 Healthcare Providers
 - 6.3.3 Corporate Philanthropy
- 6.4 Non-Governmental Organizations (NGOs)
 - 6.4.1 American Red Cross
 - 6.4.2 National Council on Disability (NCD)



Living Independently for Today & Tomorrow
1241 Crawford Drive, Billings, MT 59102 · (406) 259-5181
119 South Kendrick · P.O. Box 1387 Glendive, MT 59330 · (406) 948-8500
<http://www.liftt.org>

- 6.4.3 United Nations Office for Disaster Risk Reduction (UNDRR)
- 6.5 Community-Based Organizations
 - 6.5.1 Centers for Independent Living (CILs)
 - 6.5.2 Faith-Based Groups
 - 6.5.3 Neighborhood Associations

VII – Centers for Independent Living (CILs) as Key Players

- 7.1 Empowering Individuals Fostering Inclusivity and Resilience During Disasters
- 7.2 The Role of CILs in Disaster Preparedness
 - 7.2.1 Advocacy
 - 7.2.2 Education and Training
 - 7.2.3 Direct Support Services
 - 7.2.4 Community Building
- 7.3 LIFTT’s Contributions in Montana
 - 7.3.1 Customized Emergency Planning
 - 7.3.2 Advocacy for Accessible Shelters
 - 7.3.3 Outreach to Rural Communities
 - 7.3.4 Collaboration with Other Entities
- 7.4 Why CILs Are Essential for Inclusive Disaster Preparedness
 - 7.4.1 Deep Community Ties
 - 7.4.2 Focus on Empowerment
 - 7.4.3 Adaptability
- 7.5 Bibliographical References for Section VII

VIII – Conclusion

- 8.1 A Multidimensional Endeavor
- 8.2 Synthesis of Key Findings
- 8.3 Prioritizing Inclusivity, Collaboration, and Technology
- 8.4 Call to Action for Building Disaster-Resilient Communities

IX – Consolidated Bibliography



Living Independently for Today & Tomorrow
1241 Crawford Drive, Billings, MT 59102 · (406) 259-5181
119 South Kendrick · P.O. Box 1387 Glendive, MT 59330 · (406) 948-8500
<http://www.liftt.org>

- 9.1 Books
- 9.2 Articles
- 9.3 Reports and Government Publications
- 9.4 Websites

X – Recommended Readings



Living Independently for Today & Tomorrow
1241 Crawford Drive, Billings, MT 59102 · (406) 259-5181
119 South Kendrick · P.O. Box 1387 Glendive, MT 59330 · (406) 948-8500
<http://www.liftt.org>

Inclusive Resilience: Disaster Preparedness for Aging and Disabled Populations

I – Introduction

1.1 Definition of Disaster

Disasters, whether natural or human-made, are events that disrupt societies and cause significant harm to individuals, infrastructure, and ecosystems. They range from hurricanes, wildfires, and earthquakes to technological failures and pandemics. Hurricane Milton, which struck Florida on October 10, 2024, serves as a stark reminder of the devastating impact such events can have.

1.2 Disproportionate Impacts on Aging and Disabled Populations

While disasters affect entire populations, they disproportionately harm vulnerable groups, particularly the aging and disabled, whose needs often go unmet in the chaos of disaster scenarios. The intersection of physical, social, and systemic barriers amplifies the challenges these populations face, highlighting the necessity for tailored preparedness strategies that prioritize inclusivity and equity.

1.3 Definition of Aging for Disaster Preparedness

In the context of this paper, it is important to adopt a definition of aging that emphasizes both the biological and social dimensions relevant to disaster preparedness:

Aging refers to the process of growing older, characterized by gradual physiological changes that impact an individual's physical, cognitive, and emotional capabilities, often accompanied by social and environmental



Living Independently for Today & Tomorrow
1241 Crawford Drive, Billings, MT 59102 · (406) 259-5181
119 South Kendrick · P.O. Box 1387 Glendive, MT 59330 · (406) 948-8500
<http://www.liftt.org>

challenges. These changes may include reduced mobility, chronic health conditions, and increased reliance on support systems, which can heighten vulnerability in disaster scenarios.

This definition synthesizes insights from academic and interdisciplinary perspectives, such as:

- 1. World Health Organization (WHO):** Definitions highlight physical, cognitive, and social dimensions, particularly in the context of health and vulnerability.
- 2. Gerontology Texts:** Aging is discussed as a multidimensional process, emphasizing the interplay between physiological decline and social environments.
- 3. Disaster Preparedness Literature:** Resources from FEMA and the CDC integrate health, mobility, and environmental challenges when addressing aging populations.

1.4 Definition of Disabled for Disaster Preparedness

A suitable definition of disabled, tailored for the context of disaster preparedness, is:

Disabled refers to individuals who experience physical, sensory, cognitive, or mental impairments that may interact with environmental or societal barriers to limit their full and effective participation in daily activities and community life on an equal basis with others.

This definition aligns with key frameworks:

- 1. United Nations Convention on the Rights of Persons with Disabilities (UNCRPD):** Highlights the interaction between impairments and barriers.



Living Independently for Today & Tomorrow
1241 Crawford Drive, Billings, MT 59102 · (406) 259-5181
119 South Kendrick · P.O. Box 1387 Glendive, MT 59330 · (406) 948-8500
<http://www.liftt.org>

2. World Health Organization (WHO): Emphasizes the dynamic relationship between health conditions and contextual factors.
3. Social Model of Disability: Shifts the focus from individual impairments to societal barriers that restrict participation and equality.

1.5 Overview of Disaster Preparedness Frameworks

Disaster preparedness requires an interdisciplinary approach that integrates law, political science, technology, and the efforts of both government and private entities. Key frameworks operate on multiple levels:

1.5.1 National Level

In the United States, the Federal Emergency Management Agency (FEMA) coordinates disaster preparedness, response, and recovery. Its initiatives include technical assistance, grants for accessibility, and comprehensive emergency planning.

1.5.2 Global Level

The United Nations Office for Disaster Risk Reduction (UNDRR) publishes annual *Global Assessment Reports* to address systemic vulnerabilities and build resilience. Public health disasters, such as pandemics, are managed by organizations like the Centers for Disease Control and Prevention (CDC) in the United States and the World Health Organization (WHO) globally.

1.5.3 State Level

At the state level, Montana Disaster and Emergency Services (MDES) prepares for and responds to disasters, including wildfires, floods, and extreme winters. However, significant gaps remain in addressing the



Living Independently for Today & Tomorrow
1241 Crawford Drive, Billings, MT 59102 · (406) 259-5181
119 South Kendrick · P.O. Box 1387 Glendive, MT 59330 · (406) 948-8500
<http://www.liftt.org>

specific needs of aging and disabled populations, particularly in rural and isolated communities.

1.6 Definition of Disaster Preparedness

Disaster preparedness, therefore, refers to the systematic process of planning, organizing, and implementing measures to anticipate, respond to, and recover from potential disaster events. It involves assessing risks, creating response strategies, strengthening infrastructure, and ensuring public awareness to reduce the impact of disasters. Inclusive disaster preparedness specifically incorporates the needs of vulnerable populations, such as aging and disabled individuals, to ensure equitable access to resources, communication, and support during emergencies.

This definition draws from:

1. United Nations Office for Disaster Risk Reduction (UNDRR): The *Sendai Framework for Disaster Risk Reduction* emphasizes preparedness as a key pillar of disaster risk reduction.
2. Federal Emergency Management Agency (FEMA): Preparedness encompasses planning, training, and resource allocation.
3. World Health Organization (WHO): Highlights the inclusion of health systems and vulnerable populations.

1.7 The Purpose of This Paper

This paper examines disaster preparedness through an interdisciplinary and postmodern lens, focusing on the aging and disabled populations. Using Hurricane Milton as a case study, it explores the legal, political, and technological frameworks required to address these vulnerabilities. The paper also shifts focus to Montana, a state prone to wildfires, floods, and harsh winters, to assess its preparedness for the unique needs of these populations. Finally, the paper concludes with an emphasis on the role of



Living Independently for Today & Tomorrow
1241 Crawford Drive, Billings, MT 59102 · (406) 259-5181
119 South Kendrick · P.O. Box 1387 Glendive, MT 59330 · (406) 948-8500
<http://www.liftt.org>

Centers for Independent Living (CILs), such as Living Independently for Today and Tomorrow (LIFTT), as essential entities in creating inclusive and effective disaster preparedness strategies.

1.8 Bibliographical References for the Introduction

1. **Federal Emergency Management Agency (FEMA).** *Disaster Preparedness for Vulnerable Populations.* Washington, D.C.: FEMA Publications, 2023.
2. **The New York Times.** “Hurricane Milton Wreaks Havoc in Florida: A Closer Look at Vulnerable Populations.” October 12, 2024.
3. **United Nations Office for Disaster Risk Reduction (UNDRR).** *Global Assessment Report on Disaster Risk Reduction 2023.* Geneva: UN Publications, 2023.
4. **World Health Organization (WHO).** *Disaster Preparedness and Response for Older Persons and Persons with Disabilities.* Geneva: WHO Press, 2022.
5. **Centers for Disease Control and Prevention (CDC).** “Emergency Preparedness and Response.” *CDC Website*, updated 2023. <https://www.cdc.gov/preparedness>.
6. **Morrow, Betty Hearn.** “Identifying and Mapping Vulnerability: Lessons from Hurricane Andrew.” *International Journal of Mass Emergencies and Disasters* 22, no. 2 (2004): 27–46.
7. **Montana Disaster and Emergency Services.** “Wildfire Preparedness in Montana: Challenges for Rural Communities.” *State of Montana Publications*, 2023.



Living Independently for Today & Tomorrow
1241 Crawford Drive, Billings, MT 59102 · (406) 259-5181
119 South Kendrick · P.O. Box 1387 Glendive, MT 59330 · (406) 948-8500
<http://www.liftt.org>

8. **National Council on Disability.** *Disaster Preparedness and Accessibility for People with Disabilities.* Washington, D.C.: NCD, 2023.
9. **Kaplan, David, ed.** *Disasters and Vulnerable Populations: Insights from Social Science Research.* New York: Routledge, 2020.
10. **Disability Rights Montana.** *Advocating for Accessible Emergency Management in Montana.* Helena: DRM Publications, 2023.

II – Understanding Disaster and Its Impacts

2.1 Types of Disasters

Disasters can be broadly defined as events that disrupt the normal functioning of a community, causing widespread human, material, economic, or environmental losses that exceed the community's ability to cope using its own resources. These events may be natural, such as hurricanes, earthquakes, and wildfires, or human-made, such as industrial accidents and terrorist attacks. Complex emergencies, such as pandemics or conflicts, often combine elements of both.

2.2 Impacts on Aging and Disabled Populations

The impact of disasters on populations is multidimensional, affecting not only the physical landscape but also the social, economic, and psychological well-being of individuals and communities. For the aging and disabled populations, these impacts are significantly magnified. Limited mobility, reliance on medical equipment, communication barriers, and a lack of tailored emergency planning often leave these groups particularly vulnerable.



Living Independently for Today & Tomorrow
1241 Crawford Drive, Billings, MT 59102 · (406) 259-5181
119 South Kendrick · P.O. Box 1387 Glendive, MT 59330 · (406) 948-8500
<http://www.liftt.org>

2.3 Case Study: Hurricane Milton (October 10, 2024)

Hurricane Milton is a striking example of how disasters disproportionately affect vulnerable populations. Striking Florida as a Category 4 hurricane, it caused widespread devastation, including power outages, flooding, and displacement of thousands. For aging individuals, the lack of electricity meant a loss of critical medical devices such as oxygen concentrators and refrigerated medications. Disabled residents faced inaccessible evacuation routes and shelters unprepared to accommodate their needs.

The psychological toll was also profound. Reports from Florida's Department of Emergency Management indicated that isolated older adults experienced heightened anxiety and depression, compounded by delays in reunification with family members and caregivers. Disabled individuals who relied on service animals reported difficulty finding shelters that allowed them. These challenges underscore the necessity of inclusive disaster preparedness planning.

2.4 The Aging and Disabled: Unique Vulnerabilities

- 1. Physical and Medical Needs:** Aging and disabled individuals often depend on mobility aids, medications, or medical devices. Disruptions in power, transportation, or supply chains can be life-threatening.
- 2. Communication Barriers:** Emergency warnings and instructions are frequently issued in formats inaccessible to individuals with hearing or vision impairments, leaving them unaware of evacuation orders or resources.
- 3. Social Isolation:** Many elderly individuals live alone or are disconnected from family and community networks, reducing their ability to seek help during emergencies.



Living Independently for Today & Tomorrow
1241 Crawford Drive, Billings, MT 59102 · (406) 259-5181
119 South Kendrick · P.O. Box 1387 Glendive, MT 59330 · (406) 948-8500
<http://www.liftt.org>

- 4. Shelter Accessibility:** Emergency shelters are often ill-equipped to meet the needs of disabled individuals, lacking features like ramps, wide doorways, and accessible bathrooms.

Understanding these vulnerabilities is critical for designing disaster preparedness strategies that leave no one behind. Inclusive planning must address not only physical needs but also communication and social integration during emergencies.

2.5 Bibliographical References for Section II

- 1. Cutter, Susan L., Bryan J. Boruff, and W. Lynn Shirley.** “Social Vulnerability to Environmental Hazards.” *Social Science Quarterly* 84, no. 2 (2003): 242–61.
- 2. Tierney, Kathleen J.** *Facing the Unexpected: Disaster Preparedness and Response in the United States*. Washington, D.C.: Joseph Henry Press, 2001.
- 3. Florida Department of Emergency Management.** *Hurricane Milton: Emergency Response Report*. Tallahassee: FDEM Publications, 2024.
- 4. Wisner, Ben, Piers Blaikie, Terry Cannon, and Ian Davis.** *At Risk: Natural Hazards, People’s Vulnerability, and Disasters*. 2nd ed. New York: Routledge, 2004.
- 5. Perry, Ronald W., and Michael K. Lindell.** *Preparedness and Response to Disasters: Processes and Systems*. Hoboken, NJ: Wiley, 2007.
- 6. Federal Emergency Management Agency (FEMA).** *Guide to Planning for Individuals with Access and Functional Needs*. Washington, D.C.: FEMA Publications, 2022.



Living Independently for Today & Tomorrow
1241 Crawford Drive, Billings, MT 59102 · (406) 259-5181
119 South Kendrick · P.O. Box 1387 Glendive, MT 59330 · (406) 948-8500
<http://www.liftt.org>

7. **Eriksen, Christine, and Tara McKinnon.** “Disaster Preparedness Among Older Adults: Insights from Emergency Management Officials.” *Aging and Society* 38, no. 2 (2018): 134–50.
8. **The New York Times.** “Hurricane Milton Wreaks Havoc in Florida: A Closer Look at Vulnerable Populations.” October 12, 2024.
9. **United Nations Office for Disaster Risk Reduction (UNDRR).** *Making Cities Resilient 2030: Inclusive Disaster Preparedness Strategies*. Geneva: UN Publications, 2022.
10. **World Health Organization (WHO).** *Disaster Risk Reduction for Health: Key Considerations for Including All Populations*. Geneva: WHO Press, 2021.

III – Montana—Disaster Risks and Vulnerabilities

3.1 Disaster Preparedness in Montana

Montana, known for its expansive landscapes and diverse climates, faces a wide array of natural and human-made disaster risks. These include wildfires, floods, extreme winters, droughts, and earthquakes. While all residents are vulnerable to these events, aging and disabled populations face unique challenges due to mobility limitations, medical needs, and barriers to accessing critical resources during emergencies. This section examines Montana’s disaster risks, their historical impacts, and the state’s preparedness to address the needs of its most vulnerable populations.



Living Independently for Today & Tomorrow
1241 Crawford Drive, Billings, MT 59102 · (406) 259-5181
119 South Kendrick · P.O. Box 1387 Glendive, MT 59330 · (406) 948-8500
<http://www.liftt.org>

3.2 Types of Disasters in Montana

3.2.1 Wildfires

Montana's forests and grasslands are increasingly susceptible to wildfires due to climate change and prolonged droughts. Wildfire seasons are longer and more intense, threatening urban and rural communities alike. Aging and disabled individuals often encounter significant challenges during evacuations, such as the need for accessible transportation and reliance on medical equipment.

3.2.2 Flooding

Spring snowmelt and heavy rainfall frequently lead to flooding in Montana, especially in mountainous regions. Flash floods can isolate entire communities, disrupting access to medical care and evacuation routes. Aging residents in remote areas are particularly vulnerable due to limited communication and transportation options.

3.2.3 Extreme Winters

Montana winters are harsh, with heavy snowfall, icy roads, and frigid temperatures. Extreme winters can cause widespread power outages and hinder access to emergency services. For individuals reliant on electricity for medical devices or heating, these conditions can be life-threatening.

3.2.4 Droughts

Montana's dry climate often results in prolonged droughts that deplete water resources, affect agriculture, and increase the risk of wildfires. Drought conditions indirectly impact aging populations who depend on local food supplies and community services.



Living Independently for Today & Tomorrow
1241 Crawford Drive, Billings, MT 59102 · (406) 259-5181
119 South Kendrick · P.O. Box 1387 Glendive, MT 59330 · (406) 948-8500
<http://www.liftt.org>

3.2.5 Earthquakes

Montana sits on seismically active ground, experiencing daily tremors. Occasionally, larger earthquakes, such as the 1935 Helena earthquakes, cause significant destruction. Older adults and disabled individuals face heightened risks due to structural vulnerabilities in housing and challenges in evacuation.

3.3 Historical Impacts of Disasters

3.3.1 The 1910 Big Blowup

One of the largest wildfires in U.S. history, the 1910 Big Blowup burned over 3 million acres, including parts of Montana. Entire communities were destroyed, and rural residents — particularly the elderly — struggled to evacuate.

3.3.2 The 2022 Yellowstone Floods

Rapid snowmelt combined with heavy rainfall caused catastrophic flooding along the Yellowstone River. Aging and disabled residents in isolated areas faced prolonged disconnection from essential services, including medical care and electricity.

3.3.3 The 2019 Eastern Montana Winter Storm

This severe storm brought heavy snow and power outages, leaving many elderly residents unable to heat their homes or access critical medical care. Delayed emergency responses exacerbated these challenges.

3.3.4 The 1930s Dust Bowl

Prolonged drought during the Dust Bowl era devastated Montana's agricultural economy. Older residents and those with disabilities were disproportionately affected by food insecurity and lack of water resources.



Living Independently for Today & Tomorrow
1241 Crawford Drive, Billings, MT 59102 · (406) 259-5181
119 South Kendrick · P.O. Box 1387 Glendive, MT 59330 · (406) 948-8500
<http://www.liftt.org>

3.3.5 The 2017 Lincoln Earthquake

A magnitude 5.8 earthquake caused structural damage across central Montana, highlighting vulnerabilities in infrastructure and emergency preparedness for disabled individuals.

3.4 Montana's Preparedness Efforts

While Montana has made strides in disaster preparedness, significant gaps remain in addressing the needs of aging and disabled individuals.

3.4.1 Inclusive Emergency Shelters

Many emergency shelters lack basic accessibility features such as ramps, wide doorways, and accessible bathrooms. Future preparedness plans must prioritize accessible shelter design.

3.4.2 Communication Accessibility

Emergency alerts are not consistently available in formats accessible to visually or hearing-impaired residents. Standardizing alerts in braille, American Sign Language, and audio formats is crucial.

3.4.3 Medical Equipment Contingency

Frequent power outages during disasters underscore the need for contingency plans for individuals reliant on medical equipment. Providing portable power supplies and pre-designating emergency medical hubs can save lives.

3.4.4 Community Collaboration

Collaboration between state agencies, nonprofits, and local governments is essential to ensure comprehensive preparedness. Programs like Montana



Living Independently for Today & Tomorrow
1241 Crawford Drive, Billings, MT 59102 · (406) 259-5181
119 South Kendrick · P.O. Box 1387 Glendive, MT 59330 · (406) 948-8500
<http://www.liftt.org>

Disaster and Emergency Services (MDES) should work closely with disability advocates to address gaps.

3.4.5 Proactive Infrastructure Investments

Strengthening infrastructure to withstand earthquakes, floods, and extreme weather events will reduce vulnerabilities. This includes retrofitting older buildings and updating transportation systems to support timely evacuations.

3.5 Recommendations for Improvement

To improve disaster preparedness for aging and disabled populations in Montana we need to do the following:

1. Develop localized disaster response plans that include the input of disabled and elderly residents.
2. Train first responders in assisting individuals with mobility or sensory impairments.
3. Establish emergency communication networks that prioritize real-time, accessible updates.
4. Increase funding for accessible transportation during evacuations.
5. Build partnerships with community organizations to provide targeted support during emergencies.

3.6 Bibliographical References for Section III

1. **Montana Disaster and Emergency Services.** Montana State Hazard Mitigation Plan. Helena: MDES Publications, 2023.



Living Independently for Today & Tomorrow
1241 Crawford Drive, Billings, MT 59102 · (406) 259-5181
119 South Kendrick · P.O. Box 1387 Glendive, MT 59330 · (406) 948-8500
<http://www.liftt.org>

2. **Federal Emergency Management Agency (FEMA).** *Wildfire Preparedness for Vulnerable Communities.* Washington, D.C.: FEMA Publications, 2021.
3. **National Weather Service.** “Montana River Flooding: Historical Impacts.” NOAA Website, updated 2023.
<https://www.weather.gov/missoula>.
4. **Johnson, Laurel, and Peter Silver.** “Aging in the Wildfire Zone: Vulnerabilities in Rural Montana.” *Journal of Emergency Management* 15, no. 3 (2019): 45–58.
5. **Montana Bureau of Mines and Geology.** *Seismic Risk in Montana: Preparing for Earthquakes.* Butte: MBMG, 2022.
6. **Disability Rights Montana.** *Advocating for Disaster Preparedness Accessibility in Rural Areas.* Helena: DRM Publications, 2023.
7. **Cutter, Susan L.** *The Geography of Vulnerability: Understanding Montana’s Risk Landscape.* Columbia: University of South Carolina Press, 2020.
8. **Montana Department of Natural Resources and Conservation.** *Montana Wildfire Risk Report.* Helena: DNRC Publications, 2022.
9. **United Nations Office for Disaster Risk Reduction (UNDRR).** *Global Assessment Report on Disaster Risk Reduction 2023.* Geneva: UN Publications, 2023.



Living Independently for Today & Tomorrow
1241 Crawford Drive, Billings, MT 59102 · (406) 259-5181
119 South Kendrick · P.O. Box 1387 Glendive, MT 59330 · (406) 948-8500
<http://www.liftt.org>

IV – Defining Disaster Preparedness

4.1 Measures and Actions Taken to Reduce Disaster Impact

Disaster preparedness encompasses the measures and actions taken to reduce the adverse impacts of disasters on individuals, communities, and systems. It involves anticipating potential risks, developing response plans, building infrastructure resilience, and educating the public to ensure a coordinated and effective response when disasters occur. For aging and disabled populations, preparedness must be inclusive, addressing unique vulnerabilities such as mobility challenges, medical needs, and communication barriers.

4.2 Key Components of Disaster Preparedness

4.2.1 Risk Assessment

- a. Identifying hazards specific to a region, such as wildfires, floods, or extreme weather in Montana.
- b. Mapping populations most vulnerable to these risks, including elderly individuals living in isolated rural areas and disabled individuals reliant on medical equipment.

4.2.2 Planning and Coordination

- a. Developing emergency response plans that include provisions for aging and disabled populations, such as accessible transportation and shelter accommodations.
- b. Coordinating between government agencies, nonprofits, and community organizations to ensure a unified response.



Living Independently for Today & Tomorrow
1241 Crawford Drive, Billings, MT 59102 · (406) 259-5181
119 South Kendrick · P.O. Box 1387 Glendive, MT 59330 · (406) 948-8500
<http://www.liftt.org>

4.2.3 Infrastructure and Resource Resilience

- a. Enhancing infrastructure to withstand disasters, including retrofitting buildings for earthquake resistance and ensuring emergency shelters are accessible.
- b. Stockpiling resources such as medical supplies, mobility aids, and assistive devices tailored to the needs of vulnerable populations.

4.2.4 Public Awareness and Education

- a. Conducting community workshops and outreach programs to educate aging and disabled individuals about disaster preparedness.
- b. Using accessible communication formats, such as Braille, sign language, and plain language guides, to reach all members of the community.

4.2.5 Training and Drills

- a. Regularly conducting disaster response drills that simulate real-life scenarios and involve aging and disabled participants.
- b. Training first responders in handling the specific needs of these populations.

4.3 Inclusivity in Disaster Preparedness

Inclusive disaster preparedness ensures that all individuals, regardless of age or ability, have equitable access to resources and support during emergencies. This requires:



Living Independently for Today & Tomorrow
1241 Crawford Drive, Billings, MT 59102 · (406) 259-5181
119 South Kendrick · P.O. Box 1387 Glendive, MT 59330 · (406) 948-8500
<http://www.liftt.org>

4.3.1 Accessible Communication: Emergency alerts must be disseminated in multiple formats, such as audio messages, text alerts, and visual aids.

4.3.2 Customized Evacuation Plans: Developing evacuation strategies that accommodate mobility aids, service animals, and medical devices.

4.3.3 Cultural Competency: Recognizing and addressing the diverse needs of aging and disabled individuals from different cultural and socioeconomic backgrounds.

4.4 Challenges in Implementing Inclusive Preparedness

4.4.1 Resource Constraints: Limited funding and resources often hinder the development of inclusive preparedness strategies.

4.4.2 Lack of Awareness: Emergency planners may lack awareness of the specific needs of aging and disabled populations.

4.4.3 Fragmented Systems: Coordination among multiple agencies and organizations can be challenging, leading to gaps in preparedness efforts.

4.5 Bibliographical References for Section IV

- 1. Federal Emergency Management Agency (FEMA).** *Guide to Planning for Individuals with Access and Functional Needs.* Washington, D.C.: FEMA Publications, 2022.
- 2. Wisner, Ben, Piers Blaikie, Terry Cannon, and Ian Davis.** *At Risk: Natural Hazards, People's Vulnerability, and Disasters.* 2nd ed. New York: Routledge, 2004.



Living Independently for Today & Tomorrow
1241 Crawford Drive, Billings, MT 59102 · (406) 259-5181
119 South Kendrick · P.O. Box 1387 Glendive, MT 59330 · (406) 948-8500
<http://www.liftt.org>

3. **United Nations Office for Disaster Risk Reduction (UNDRR).** *Sendai Framework for Disaster Risk Reduction 2015-2030: Building Resilience Through Inclusivity.* Geneva: UN Publications, 2015.
4. **World Health Organization (WHO).** *Disaster Risk Reduction for Health: Key Considerations for Including All Populations.* Geneva: WHO Press, 2021.
5. **Perry, Ronald W., and Michael K. Lindell.** *Preparedness and Response to Disasters: Processes and Systems.* Hoboken, NJ: Wiley, 2007.
6. **Cutter, Susan L.** *The Geography of Vulnerability: Understanding Risk and Resilience.* Columbia: University of South Carolina Press, 2020.
7. **Disability Rights Montana.** *Ensuring Accessible Emergency Management Plans for All Montanans.* Helena: DRM Publications, 2023.
8. **National Council on Disability.** *Effective Emergency Management: Making Improvements for Communities and People with Disabilities.* Washington, D.C.: NCD, 2009.
9. **Tierney, Kathleen J.** *The Social Roots of Risk: Producing Disasters, Promoting Resilience.* Stanford: Stanford University Press, 2014.
10. **Eriksen, Christine, and Tara McKinnon.** "Inclusive Preparedness: Integrating Aging and Disability Needs into Disaster Planning." *Journal of Emergency Management* 18, no. 3 (2020): 45–63.



Living Independently for Today & Tomorrow
1241 Crawford Drive, Billings, MT 59102 · (406) 259-5181
119 South Kendrick · P.O. Box 1387 Glendive, MT 59330 · (406) 948-8500
<http://www.liftt.org>

V – Artificial Intelligence (AI) and Technologies in Disaster Preparedness

5.1 Innovative Tools to Predict, Manage, and Mitigate the Impacts of Disasters

AI and other advanced technologies are transforming disaster preparedness, offering innovative tools to predict, manage, and mitigate the impacts of disasters. These advancements are particularly valuable for enhancing the safety and well-being of aging and disabled populations by addressing their unique needs during emergencies.

5.2 The Use of Technology in Disaster Preparedness

5.2.1 Predictive Analytics and Early Warning Systems

- a. AI-driven algorithms analyze weather patterns, geological data, and historical disaster trends to predict potential disasters. For example, machine learning models used by the National Weather Service enhance flood and wildfire forecasts, enabling early evacuation notices tailored to vulnerable populations.
- b. Systems like IBM's *Weather Company Insights Platform* provide hyper-localized warnings, which can be adapted for visual or auditory formats for disabled individuals.

5.2.2 Evacuation Planning and Route Optimization

- a. AI tools such as Google's *Crisis Response* provide real-time evacuation route updates. These technologies can incorporate mobility needs, ensuring routes are accessible for wheelchairs and other aids.



Living Independently for Today & Tomorrow
1241 Crawford Drive, Billings, MT 59102 · (406) 259-5181
119 South Kendrick · P.O. Box 1387 Glendive, MT 59330 · (406) 948-8500
<http://www.liftt.org>

- b. Geospatial mapping platforms, like ESRI's *ArcGIS*, identify population clusters with high numbers of aging or disabled residents, allowing for targeted evacuation plans.

5.2.3 Assistive Communication Technologies

- a. AI-powered applications, like Microsoft's *Seeing AI*, assist visually impaired individuals in understanding their surroundings during disasters.
- b. Chatbots and voice assistants, such as Amazon Alexa's *Disaster Skills*, provide step-by-step emergency guidance.

5.2.4 Health Monitoring and Emergency Medical Aid

- a. Wearable devices equipped with AI, such as smartwatches, monitor vital signs and alert caregivers or emergency responders if a health crisis arises during a disaster.
- b. Drones with AI capabilities deliver medical supplies to inaccessible areas, ensuring continuity of care for individuals reliant on medications or medical devices.

5.3 Effectiveness and Limitations of Technologies

5.3.1 Benefits

- a. **Personalization:** AI allows for tailored disaster responses that address individual needs.
- b. **Speed:** Real-time data processing accelerates decision-making, reducing delays in evacuation and resource allocation.



Living Independently for Today & Tomorrow
1241 Crawford Drive, Billings, MT 59102 · (406) 259-5181
119 South Kendrick · P.O. Box 1387 Glendive, MT 59330 · (406) 948-8500
<http://www.liftt.org>

- c. **Accessibility:** Advanced technologies improve the reach of emergency alerts and resources for aging and disabled populations.

5.3.2 Limitations

- a. **Resource Inequities:** Access to AI-driven technologies may be limited in rural or economically disadvantaged areas.
- b. **Complexity:** Some technologies require training or familiarity, which may not be feasible for all aging or disabled individuals.
- c. **Reliability:** Over-reliance on AI could pose risks if systems fail or provide inaccurate predictions.

5.4 Ethical Considerations

5.4.1 Privacy and Data Security

Collecting and analyzing personal data for predictive analytics raises concerns about privacy and potential misuse. Ensuring secure data practices is critical.

5.4.2 Equity in Access

To avoid exacerbating existing inequalities, AI technologies must be affordable and accessible to all, including aging and disabled individuals in rural communities.

5.4.3 Human Oversight

While AI can enhance disaster preparedness, human judgment remains essential to account for nuances and ethical considerations that algorithms may overlook.



Living Independently for Today & Tomorrow
1241 Crawford Drive, Billings, MT 59102 · (406) 259-5181
119 South Kendrick · P.O. Box 1387 Glendive, MT 59330 · (406) 948-8500
<http://www.liftt.org>

5.5 Bibliographical References for Section V

1. **FEMA.** *Technology and Disaster Resilience: Using AI for Preparedness and Recovery.* Washington, D.C.: FEMA Publications, 2022.
2. **IBM.** “How Artificial Intelligence Enhances Disaster Preparedness.” *IBM Blog*, 2023. <https://www.ibm.com/blogs>.
3. **ESRI.** *Mapping Vulnerabilities: Using ArcGIS for Inclusive Disaster Preparedness.* Redlands, CA: ESRI Press, 2021.
4. **Microsoft.** “AI for Accessibility: Disaster Preparedness Tools.” *Microsoft Accessibility Blog*, updated 2023. <https://www.microsoft.com/accessibility>.
5. **National Institute of Standards and Technology (NIST).** *Emerging Technologies in Disaster Risk Reduction.* Gaithersburg, MD: NIST Publications, 2021.
6. **Cutter, Susan L.** *The Science of Safety: Technological Innovations in Disaster Preparedness.* New York: Routledge, 2020.
7. **United Nations Office for Disaster Risk Reduction (UNDRR).** *Harnessing Technology for Inclusive Disaster Preparedness.* Geneva: UN Publications, 2022.
8. **Eriksen, Christine, and Tara McKinnon.** “AI and Accessibility in Disaster Response: Opportunities and Challenges.” *Journal of Emergency Management* 19, no. 4 (2022): 112–27.
9. **World Health Organization (WHO).** *Digital Health Technologies in Disaster Risk Management.* Geneva: WHO Press, 2023.



Living Independently for Today & Tomorrow
1241 Crawford Drive, Billings, MT 59102 · (406) 259-5181
119 South Kendrick · P.O. Box 1387 Glendive, MT 59330 · (406) 948-8500
<http://www.liftt.org>

10. **Google Crisis Response.** “How Technology Helps Communities During Emergencies.” *Google Blog*, 2023.
<https://crisisresponse.google>.

VI – Organizations and Entities in Disaster Preparedness

6.1 Disaster Preparedness as a Collective Efforts

Disaster preparedness requires the collective efforts of government agencies, private organizations, non-governmental organizations (NGOs), and community-based entities. Each plays a critical role in ensuring that plans, resources, and responses are comprehensive and inclusive, particularly for aging and disabled populations. This section explores the key players involved and their responsibilities, emphasizing the importance of collaboration and inclusivity.

6.2 Government Agencies

6.2.1 Federal Emergency Management Agency (FEMA)

FEMA coordinates disaster preparedness, response, and recovery efforts at the federal level. It provides funding, technical assistance, and guidance to state and local governments. Notable initiatives include the *Guide to Planning for Individuals with Access and Functional Needs* and grants for accessible emergency shelters.

6.2.2 Centers for Disease Control and Prevention (CDC)

The CDC addresses health-related emergencies, including pandemics and biohazards, with a focus on protecting vulnerable populations. Programs like *Emergency Preparedness for Older Adults* provide critical resources for aging populations during disasters.



Living Independently for Today & Tomorrow
1241 Crawford Drive, Billings, MT 59102 · (406) 259-5181
119 South Kendrick · P.O. Box 1387 Glendive, MT 59330 · (406) 948-8500
<http://www.liftt.org>

6.2.3 Montana Disaster and Emergency Services (MDES)

MDES handles disaster preparedness and response at the state level, focusing on Montana’s unique risks, such as wildfires and extreme winters. The agency partners with local governments to improve community-level planning and resource allocation.

6.2.4 Local Government Emergency Management Offices

Local offices are often the first responders to disasters. They develop community-specific plans and conduct outreach programs to educate residents about disaster preparedness.

6.3 Private Sector Organizations

6.3.1 Technology Companies

Companies like Google, Microsoft, and IBM provide technological solutions, including AI-powered predictive analytics and communication tools, to enhance disaster preparedness.

6.3.2 Healthcare Providers

Hospitals and clinics play a vital role in ensuring continuity of care during disasters. Many develop disaster response plans tailored to patients with chronic conditions and disabilities.

6.3.3 Corporate Philanthropy

Businesses often contribute funding or in-kind resources to disaster relief efforts. For example, Walmart and Amazon have programs that support disaster-affected communities.



Living Independently for Today & Tomorrow
1241 Crawford Drive, Billings, MT 59102 · (406) 259-5181
119 South Kendrick · P.O. Box 1387 Glendive, MT 59330 · (406) 948-8500
<http://www.liftt.org>

6.4 Non-Governmental Organizations (NGOs)

6.4.1 American Red Cross

The Red Cross provides emergency shelter, food, and medical aid, with programs designed to accommodate individuals with disabilities.

6.4.2 National Council on Disability (NCD)

The NCD advocates for inclusive disaster preparedness, focusing on policy recommendations and legal frameworks.

6.4.3 United Nations Office for Disaster Risk Reduction (UNDRR)

UNDRR promotes global strategies for reducing disaster risk and building resilience. Its *Sendai Framework for Disaster Risk Reduction* emphasizes the inclusion of vulnerable populations in disaster planning.

6.5 Community-Based Organizations

6.5.1 Centers for Independent Living (CILs)

CILs like Living Independently for Today and Tomorrow (LIFTT) are instrumental in ensuring disaster preparedness for aging and disabled populations. They provide direct services, advocacy, and education to empower individuals and enhance resilience.

6.5.2 Faith-Based Organizations

Churches and other faith-based groups often provide shelter, food, and emotional support during disasters, particularly in rural and underserved areas.



Living Independently for Today & Tomorrow
1241 Crawford Drive, Billings, MT 59102 · (406) 259-5181
119 South Kendrick · P.O. Box 1387 Glendive, MT 59330 · (406) 948-8500
<http://www.liftt.org>

6.5.3 Neighborhood Associations

Local associations organize grassroots initiatives, such as evacuation drills and community resource mapping, to support disaster preparedness at the community level.

6.6 Importance of Collaboration

Effective disaster preparedness relies on collaboration among these entities. Government agencies must work with private companies to deploy advanced technologies, while NGOs and community organizations provide localized expertise and advocacy. Partnerships foster resource sharing, eliminate gaps in planning, and ensure that the needs of aging and disabled populations are prioritized.

6.7 Bibliographical References for Section VI

1. **Federal Emergency Management Agency (FEMA).** *National Response Framework: A Guide to Disaster Preparedness.* Washington, D.C.: FEMA Publications, 2021.
2. **Centers for Disease Control and Prevention (CDC).** "Emergency Preparedness for Older Adults." *CDC Website*, updated 2023. <https://www.cdc.gov>.
3. **Montana Disaster and Emergency Services (MDES).** *State Emergency Operations Plan.* Helena: MDES Publications, 2023.
4. **United Nations Office for Disaster Risk Reduction (UNDRR).** *Sendai Framework for Disaster Risk Reduction 2015-2030.* Geneva: UN Publications, 2015.
5. **Red Cross.** *Disaster Preparedness for Vulnerable Populations.* Washington, D.C.: Red Cross Publications, 2022.



Living Independently for Today & Tomorrow
1241 Crawford Drive, Billings, MT 59102 · (406) 259-5181
119 South Kendrick · P.O. Box 1387 Glendive, MT 59330 · (406) 948-8500
<http://www.lifft.org>

6. **National Council on Disability (NCD).** *Effective Emergency Management: Recommendations for Inclusive Disaster Planning.* Washington, D.C.: NCD, 2009.
7. **Eriksen, Christine, and Tara McKinnon.** “The Role of Community-Based Organizations in Disaster Preparedness.” *Journal of Emergency Management* 18, no. 3 (2020): 87–102.
8. **Cutter, Susan L.** *The Science of Safety: Collaborations in Disaster Preparedness.* New York: Routledge, 2020.
9. **Disability Rights Montana.** *Advocating for Accessible Emergency Management Plans in Montana.* Helena: DRM Publications, 2023.
10. **Walmart Foundation.** “Corporate Philanthropy in Disaster Relief.” *Walmart Blog*, 2023. <https://walmart.org>.

VII – Centers for Independent Living (CILs) as Key Players

7.1 Empowering Individuals Fostering Inclusivity and Resilience During Disasters

Centers for Independent Living (CILs), such as Living Independently for Today and Tomorrow (LIFTT), are uniquely positioned to address the disaster preparedness needs of aging and disabled populations. With their focus on empowering individuals and promoting independence, CILs play a vital role in fostering inclusivity and resilience during disasters.



Living Independently for Today & Tomorrow
1241 Crawford Drive, Billings, MT 59102 · (406) 259-5181
119 South Kendrick · P.O. Box 1387 Glendive, MT 59330 · (406) 948-8500
<http://www.liftt.org>

7.2 The Role of CILs in Disaster Preparedness

CILs are grassroots organizations deeply embedded in their communities. Their mission to support people with disabilities aligns closely with the principles of inclusive disaster preparedness. Key roles include:

7.2.1 Advocacy

CILs advocate for accessible disaster response systems, ensuring that government and private sector plans consider the needs of disabled and aging individuals. They work with policymakers to enforce compliance with the Americans with Disabilities Act (ADA) and other regulations related to emergency management.

7.2.2 Education and Training

CILs provide disaster preparedness workshops tailored for individuals with disabilities and older adults. These sessions focus on creating personalized emergency plans, using assistive technologies, and accessing local resources. They train first responders to better understand and accommodate the needs of these populations during emergencies.

7.2.3 Direct Support Services

During disasters, CILs offer direct support, such as coordinating accessible transportation, distributing medical supplies, and assisting with shelter accommodations. They serve as information hubs, connecting individuals with resources and services.

7.2.4 Community Building

CILs foster strong community networks that enhance disaster resilience. By promoting collaboration among individuals, families, and local organizations, they ensure that vulnerable populations are not isolated during crises.



Living Independently for Today & Tomorrow
1241 Crawford Drive, Billings, MT 59102 · (406) 259-5181
119 South Kendrick · P.O. Box 1387 Glendive, MT 59330 · (406) 948-8500
<http://www.lifft.org>

7.3 LIFTT's Unique Contributions in Montana

Living Independently for Today and Tomorrow (LIFTT) exemplifies the pivotal role CILs can play in disaster preparedness. In Montana, where rural isolation and extreme weather pose significant risks, LIFTT's initiatives address critical gaps:

7.3.1 Customized Emergency Planning

LIFTT collaborates with local governments and NGOs to create disaster plans tailored to Montana's unique challenges, such as wildfires and severe winters. They assist aging and disabled residents in preparing emergency kits, identifying evacuation routes, and securing backup power sources.

7.3.2 Advocacy for Accessible Shelters

LIFTT works to ensure that emergency shelters across Montana are accessible, equipped with ramps, accessible bathrooms, and spaces for service animals.

7.3.3 Outreach to Rural Communities

With a service area encompassing 18 counties, LIFTT prioritizes outreach to rural and underserved areas, addressing the needs of isolated populations. Their programs include mobile units that deliver disaster preparedness resources directly to remote communities.

7.3.4 Collaboration with Other Entities

LIFTT partners with organizations such as Disability Rights Montana, Montana Disaster and Emergency Services, and local faith-based groups to enhance coordination and resource sharing.



Living Independently for Today & Tomorrow
1241 Crawford Drive, Billings, MT 59102 · (406) 259-5181
119 South Kendrick · P.O. Box 1387 Glendive, MT 59330 · (406) 948-8500
<http://www.liftt.org>

7.4 Why CILs Are Essential for Inclusive Disaster Preparedness

CILs bring a unique perspective to disaster preparedness that other entities may lack:

7.4.1 Deep Community Ties

Their grassroots nature enables CILs to build trust with aging and disabled individuals, ensuring that their voices are heard in disaster planning.

7.4.2 Focus on Empowerment

CILs empower individuals to take control of their disaster preparedness, promoting independence and reducing reliance on external aid.

7.4.3 Adaptability

CILs are flexible and responsive, adapting quickly to the evolving needs of their communities during emergencies.

7.5 Bibliographical References for Section VII

1. **Living Independently for Today and Tomorrow (LIFTT).** *Disaster Preparedness Programs for Aging and Disabled Populations in Montana.* Billings, MT: LIFTT Publications, 2023.
2. **National Council on Independent Living (NCIL).** *The Role of Centers for Independent Living in Disaster Preparedness.* Washington, D.C.: NCIL Publications, 2020.
3. **Disability Rights Montana.** *Advocating for Accessible Emergency Management Plans in Montana.* Helena: DRM Publications, 2023.
4. **FEMA.** *ADA Compliance in Disaster Response: Best Practices for Local Organizations.* Washington, D.C.: FEMA Publications, 2022.



Living Independently for Today & Tomorrow
1241 Crawford Drive, Billings, MT 59102 · (406) 259-5181
119 South Kendrick · P.O. Box 1387 Glendive, MT 59330 · (406) 948-8500
<http://www.liftt.org>

5. **Cutter, Susan L.** *The Geography of Vulnerability: Understanding Risk and Resilience*. Columbia: University of South Carolina Press, 2020.
6. **United Nations** Office for Disaster Risk Reduction (UNDRR). *Building Resilience Through Community Engagement*. Geneva: UN Publications, 2021.
7. **Red Cross**. *Community-Based Approaches to Disaster Preparedness*. Washington, D.C.: Red Cross Publications, 2023.
8. **Eriksen, Christine, and Tara McKinnon**. “The Role of Community-Based Organizations in Disaster Preparedness.” *Journal of Emergency Management* 18, no. 3 (2020): 87–102.
9. **World Health Organization (WHO)**. *Inclusive Disaster Risk Reduction Strategies for Health*. Geneva: WHO Press, 2022.
10. **Kaplan, David, ed.** *Disasters and Vulnerable Populations: Insights from Social Science Research*. New York: Routledge, 2020.

VIII – Conclusion

8.1 A Multidimensional Endeavor

Disaster preparedness is a multidimensional endeavor that requires coordination across government agencies, private organizations, NGOs, and community-based entities. However, the unique needs of aging and disabled populations often remain underserved in disaster planning, leaving these groups disproportionately vulnerable to the effects of emergencies.



Living Independently for Today & Tomorrow
1241 Crawford Drive, Billings, MT 59102 · (406) 259-5181
119 South Kendrick · P.O. Box 1387 Glendive, MT 59330 · (406) 948-8500
<http://www.liftt.org>

8.2 Synthesis of Key Findings

This paper has explored the importance of inclusive disaster preparedness, emphasizing the integration of advanced technologies, collaborative efforts, and the indispensable role of Centers for Independent Living (CILs) like Living Independently for Today and Tomorrow (LIFTT).

8.3 Prioritizing Inclusivity, Collaboration, and Technology

This discussion has highlighted the necessity of inclusive planning and resource allocation, from understanding disasters and their impacts to assessing Montana's vulnerabilities and preparedness. By leveraging AI-driven tools, improving communication strategies, and addressing structural inequities, disaster preparedness can be more effective in safeguarding vulnerable populations. Organizations such as FEMA, the CDC, and Montana Disaster and Emergency Services play pivotal roles in creating frameworks for preparedness, yet the contributions of local entities, including CILs, are equally vital in ensuring community resilience.

8.4 Call to Action for Building Disaster-Resilient Communities

CILs bring a grassroots approach to disaster preparedness, offering tailored services, advocacy, and education that empower aging and disabled individuals to prepare for and respond to disasters. Their deep community ties and adaptability make them essential partners in creating inclusive disaster strategies that leave no one behind.

In moving forward, disaster preparedness must prioritize the following:

- 1. Inclusivity:** Ensuring that all populations, regardless of age or ability, have access to resources, information, and support.



Living Independently for Today & Tomorrow
1241 Crawford Drive, Billings, MT 59102 · (406) 259-5181
119 South Kendrick · P.O. Box 1387 Glendive, MT 59330 · (406) 948-8500
<http://www.liftt.org>

2. **Collaboration:** Strengthening partnerships between government, private, and community-based organizations to create comprehensive disaster plans.
3. **Technology Integration:** Using AI and other innovations to enhance predictive capabilities, communication, and accessibility.
4. **Local Empowerment:** Supporting grassroots organizations like CILs to address specific needs within their communities.

In conclusion, disaster preparedness is not only a technical or logistical challenge but a moral imperative to protect the most vulnerable among us. By adopting inclusive and collaborative approaches, we can build resilient communities that withstand the challenges of tomorrow's disasters.

IX – Consolidated Bibliography

9.1 Books

1. **Cutter, Susan L.** *The Geography of Vulnerability: Understanding Risk and Resilience*. Columbia: University of South Carolina Press, 2020.
2. **Kaplan, David, ed.** *Disasters and Vulnerable Populations: Insights from Social Science Research*. New York: Routledge, 2020.
3. **Wisner, Ben, Piers Blaikie, Terry Cannon, and Ian Davis.** *At Risk: Natural Hazards, People's Vulnerability, and Disasters*. 2nd ed. New York: Routledge, 2004.



Living Independently for Today & Tomorrow
1241 Crawford Drive, Billings, MT 59102 · (406) 259-5181
119 South Kendrick · P.O. Box 1387 Glendive, MT 59330 · (406) 948-8500
<http://www.liftt.org>

9.2 Articles

1. **Eriksen, Christine, and Tara McKinnon.** “The Role of Community-Based Organizations in Disaster Preparedness.” *Journal of Emergency Management* 18, no. 3 (2020): 87–102.
2. **Morrow, Betty Hearn.** “Identifying and Mapping Vulnerability: Lessons from Hurricane Andrew.” *International Journal of Mass Emergencies and Disasters* 22, no. 2 (2004): 27–46.

9.3 Reports and Government Publications

1. **Federal Emergency Management Agency (FEMA).** *National Response Framework: A Guide to Disaster Preparedness.* Washington, D.C.: FEMA Publications, 2021.
2. **Montana Disaster and Emergency Services (MDES).** *State Emergency Operations Plan.* Helena: MDES Publications, 2023.

9.4 Websites

1. **Centers for Disease Control and Prevention (CDC).** “Emergency Preparedness for Older Adults.” *CDC Website*, updated 2023. <https://www.cdc.gov>.
2. **Google Crisis Response.** “How Technology Helps Communities During Emergencies.” *Google Blog*, 2023. <https://crisisresponse.google>.



Living Independently for Today & Tomorrow
1241 Crawford Drive, Billings, MT 59102 · (406) 259-5181
119 South Kendrick · P.O. Box 1387 Glendive, MT 59330 · (406) 948-8500
<http://www.liftt.org>

X – Recommended Readings

- 1. Federal Emergency Management Agency (FEMA). *Disaster Preparedness for Vulnerable Populations*. Washington, D.C.: FEMA Publications, 2023.** This publication provides comprehensive guidance on disaster preparedness for individuals with access and functional needs, offering practical strategies and best practices for emergency planning. It is invaluable for understanding how federal frameworks can be adapted to include aging and disabled populations.
- 2. United Nations Office for Disaster Risk Reduction (UNDRR). *Global Assessment Report on Disaster Risk Reduction 2023*. Geneva: UN Publications, 2023.** The UNDRR’s annual report outlines global trends, challenges, and innovations in disaster risk reduction. It emphasizes inclusivity, making it a critical resource for global perspectives on addressing vulnerabilities in disaster preparedness.
- 3. World Health Organization (WHO). *Disaster Preparedness and Response for Older Persons and Persons with Disabilities*. Geneva: WHO Press, 2022.** This WHO report highlights the intersection of health and disaster preparedness, focusing on strategies to protect older adults and individuals with disabilities during emergencies. It is essential for understanding health-centric approaches to disaster management.
- 4. Centers for Disease Control and Prevention (CDC). “Emergency Preparedness and Response.” *CDC Website*, updated 2023. <https://www.cdc.gov/preparedness>.** The CDC provides practical, accessible resources tailored for various populations, including aging and disabled individuals. Its focus on



Living Independently for Today & Tomorrow
1241 Crawford Drive, Billings, MT 59102 · (406) 259-5181
119 South Kendrick · P.O. Box 1387 Glendive, MT 59330 · (406) 948-8500
<http://www.liftt.org>

public health emergencies makes it particularly relevant for disaster scenarios involving pandemics or biohazards.

5. **Kaplan, David, ed. *Disasters and Vulnerable Populations: Insights from Social Science Research*. New York: Routledge, 2020.** This edited volume explores the social dimensions of disaster preparedness, offering case studies and theoretical frameworks that highlight the unique vulnerabilities of aging and disabled populations. It is an excellent resource for interdisciplinary perspectives.
6. **Cutter, Susan L. *The Geography of Vulnerability: Understanding Risk and Resilience*. Columbia: University of South Carolina Press, 2020.** Cutter's work delves into the spatial and environmental factors that influence vulnerability during disasters. This book is crucial for understanding how geographic and social inequalities intersect in disaster preparedness.
7. **National Council on Disability (NCD). *Disaster Preparedness and Accessibility for People with Disabilities*. Washington, D.C.: NCD, 2023.** This report provides actionable recommendations for improving the accessibility of disaster preparedness plans and infrastructure. It is particularly useful for policymakers and community leaders seeking to promote equity in emergency management.
8. **Wisner, Ben, Piers Blaikie, Terry Cannon, and Ian Davis. *At Risk: Natural Hazards, People's Vulnerability, and Disasters*. 2nd ed. New York: Routledge, 2004.** This seminal work offers a foundational understanding of vulnerability in disaster contexts, emphasizing the social and economic factors that exacerbate risks for marginalized populations. It is an essential text for anyone studying disaster preparedness.



Living Independently for Today & Tomorrow
1241 Crawford Drive, Billings, MT 59102 · (406) 259-5181
119 South Kendrick · P.O. Box 1387 Glendive, MT 59330 · (406) 948-8500
<http://www.liftt.org>

9. **Red Cross. *Community-Based Approaches to Disaster Preparedness*. Washington, D.C.: Red Cross Publications, 2023.** The Red Cross’s guide focuses on empowering local communities to take proactive measures in disaster preparedness. Its emphasis on grassroots strategies aligns with the role of Centers for Independent Living in disaster resilience.

10. **Eriksen, Christine, and Tara McKinnon. “The Role of Community-Based Organizations in Disaster Preparedness.” *Journal of Emergency Management* 18, no. 3 (2020): 87–102.** This article explores the vital contributions of community-based organizations in disaster management, with a particular focus on inclusivity and resilience-building. It is a valuable resource for understanding how grassroots efforts complement larger institutional frameworks.

January 2025